

OKLAHOMA HOUSE OF REPRESENTATIVES  
COMMITTEE REPORT

5/23/2023 6:29:42 PM

**CORRECTED**

JOINT COMMITTEE ON APPROPRIATIONS AND BUDGET COMMITTEE

**HB1022**

By: Wallace et al of the House

Thompson (Roger) et al of the Senate

Title: Public Finance; creating the Public Finance Act of 2023; effective date.

Coauthored By:

Recommendation: **DO PASS AS AMENDED BY CS**

Amendments:

1. Committee Substitute Attached



\_\_\_\_\_  
Chr.  
Representative Kevin Wallace

YEAS: 30

Baker, Bashore, Bennett, Blancett, Boatman, Boles, Fetgatter, Ford, Goodwin, Hasenbeck, Hilbert, Hill, Kannady, Kerbs, Lawson, Martinez, McBride, Miller, Moore, Munson, O'Donnell, Osburn, Pfeiffer, Provenzano, Ranson, Sterling, Strom, Vancuren, Wallace, West (T)

NAYS: 5

Kendrix, Lepak, Lowe (D), McEntire, Newton

CONSTITUTIONAL PRIVILEGE: 0

OKLAHOMA STATE SENATE  
JOINT  
COMMITTEE REPORT

May 23, 2023

JOINT COMMITTEE ON APPROPRIATIONS AND BUDGET

HB1022

By: Thompson (Roger) et al of the Senate and Wallace et al of the House

Title: Public Finance; creating the Public Finance Act of 2023; effective date.

Recommendation: **DO PASS AS AMENDED BY CS**

AYES: 18

Brooks, Burns, Dugger, Floyd, Hall, Haste, Hicks, Jech, Kirt, Matthews, Montgomery, Newhouse, Prieto, Rader, Stephens, Thompson (K), Thompson (R), Woods

NAYS: 2

Howard, Rosino

CONSTITUTIONAL PRIVILEGE: 0

Senator Roger Thompson, Chair

Committee Substitute, motion by Senator Howard - Adopted (Request No: 50051)

1 STATE OF OKLAHOMA

2 1st Extraordinary Session of the 59th Legislature (2023)

3 COMMITTEE SUBSTITUTE  
4 FOR

5 HOUSE BILL NO. 1022

6 By: Wallace and Martinez of the  
7 House

8 and

9 Thompson (Roger) and Hall  
10 of the Senate

11 COMMITTEE SUBSTITUTE

12 An Act relating to courts; defining terms; creating  
13 the Office of Judicial Performance Evaluation;  
14 providing purpose of Office; creating Board of  
15 Judicial Performance Evaluation; stating purpose of  
16 Board; providing for terms of office for members of  
17 the Board of Judicial Performance Evaluation;  
18 imposing certain conditions with respect to  
19 membership; providing for payment to members of the  
20 Board of Judicial Performance Evaluation; providing  
21 for travel reimbursement; requiring approval for  
22 expenses of the Office of Judicial Performance  
23 Evaluation; providing certain meetings of the Board  
24 of Judicial Performance Evaluation are confidential  
and exempt from Oklahoma Open Meeting Act; providing  
for confidentiality of certain information and exempt  
from Oklahoma Open Records Act; creating  
Administrator position; prescribing duties of  
Administrator; prescribing duties and powers of  
Office of Judicial Performance Evaluation;  
prescribing criteria for judicial performance  
evaluations; requiring initial evaluations; requiring  
interim evaluations; allowing response from justice  
or judge; requiring performance evaluations be shared  
with certain persons; requiring election-year  
evaluations; prescribing content of narratives;  
allowing response from justice or judge; requiring  
performance evaluations be shared with certain

1 persons; authorizing improvement plans; prescribing  
2 process; prescribing procedures based upon failure to  
3 complete plan; providing for disclosure of certain  
4 conflicts of interest; providing recusal process for  
5 certain persons; requiring information be kept  
6 confidential; prescribing Board of Judicial  
7 Performance Evaluation duties and powers; authorizing  
8 promulgation of rules; providing for codification;  
9 and providing an effective date.

10 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

11 SECTION 1. NEW LAW A new section of law to be codified  
12 in the Oklahoma Statutes as Section 1671 of Title 20, unless there  
13 is created a duplication in numbering, reads as follows:

14 As used in this act:

15 1. "Attorney" means a person admitted to practice law before  
16 the courts of this state;

17 2. "Election-year evaluation" means a judicial performance  
18 evaluation conducted by the Office of Judicial Performance  
19 Evaluation pursuant to Section 6 of this act of a justice or judge  
20 whose term is to expire and who must stand for reelection or  
21 retention election;

22 3. "Improvement plan" means an individual judicial improvement  
23 plan developed and implemented pursuant to Section 7 of this act;

24 4. "Initial evaluation" and "interim evaluation" mean  
evaluations conducted by the Office of Judicial Performance  
Evaluation pursuant to Section 5 of this act of a justice or judge;

1           5. "Judge" means all active district judges, associate district  
2 judges, special judges, Judges of the Oklahoma Court of Criminal  
3 Appeals, and Judges of the Oklahoma Court of Civil Appeals; and

4           6. "Justice" means a justice of the Oklahoma Supreme Court.

5           SECTION 2.           NEW LAW           A new section of law to be codified  
6 in the Oklahoma Statutes as Section 1672 of Title 20, unless there  
7 is created a duplication in numbering, reads as follows:

8           A. There is hereby created within the Council on Judicial  
9 Complaints the Office of Judicial Performance Evaluation and the  
10 Board of Judicial Performance Evaluation. The purpose of the Office  
11 and the Board shall be to:

12           1. Provide justices and judges with useful information  
13 concerning their own performances; and

14           2. Conduct statewide judicial performance evaluations using  
15 uniform criteria and procedures pursuant to the provisions of this  
16 act.

17           B. 1. The Office of Judicial Performance Evaluation shall  
18 present completed performance evaluations and recommendations to the  
19 Board of Judicial Performance Evaluation which shall consist of nine  
20 (9) members, only five (5) of whom shall be members of the Bar of  
21 the State of Oklahoma and only five (5) of whom shall constitute a  
22 quorum. Three (3) members shall be appointed by the Speaker of the  
23 Oklahoma House of Representatives; three (3) members shall be  
24 appointed by the President Pro Tempore of the Oklahoma State Senate;

1 and three (3) members shall be appointed by the Governor. No more  
2 than five (5) members of the Board shall be, or shall have been in  
3 the previous six (6) months, members of the same political party.  
4 Appointments may include retired judicial officers, but shall not  
5 include members of the Council on Judicial Complaints or Judicial  
6 Nominating Commission.

7       2. Of the members first appointed to the Board of Judicial  
8 Performance Evaluation, three shall serve for three (3) years and  
9 until a successor is appointed and qualified; three shall serve for  
10 four (4) years and until a successor is appointed and qualified; and  
11 three shall serve for five (5) years and until a successor is  
12 appointed and qualified. The respective terms of the first members  
13 shall be determined by lot at the first meeting of the Board, and  
14 the results thereof shall be certified to the Secretary of State and  
15 to the appointing authority for each individual member. Thereafter,  
16 each appointee shall serve for a term of five (5) years and until a  
17 successor is appointed and qualified. No person shall be eligible  
18 to serve more than two terms on the Board.

19       3. The members of the Board of Judicial Performance Evaluation  
20 shall receive for their services the sum of One Hundred Dollars  
21 (\$100.00) for each day, or fraction thereof, of attendance at its  
22 meetings or other official business of the Board, and reimbursement  
23 for travel expenses pursuant to the State Travel Reimbursement Act.

24

1 C. All expenses of the Office of Judicial Performance  
2 Evaluation shall be approved by the Chair of the Council on Judicial  
3 Complaints, by the Council on Judicial Complaints upon a majority  
4 vote of its members, or by the Administrative Director to the  
5 Council on Judicial Complaints as directed by the Chair of the  
6 Council on Judicial Complaints.

7 D. Meetings of the Board of Judicial Performance Evaluation  
8 convened for the purpose of conducting, discussing, or deliberating  
9 any matter relating to performance evaluations or improvement plans  
10 are confidential and are not subject to the Oklahoma Open Meeting  
11 Act.

12 E. Records of the Office of Judicial Performance Evaluation  
13 created for the purpose of or in furtherance of summarizing,  
14 drafting, conducting, discussing, or deliberating any matter  
15 relating to an election-year evaluation, improvement plan, or  
16 interim evaluation are confidential and are not subject to  
17 disclosure under the Oklahoma Open Records Act.

18 F. There is hereby created the position of Administrator to the  
19 Office of Judicial Performance Evaluation who shall be a state  
20 employee hired by the Administrative Director to the Council on  
21 Judicial Complaints. The Administrator, operations, and staffing of  
22 the Office shall be overseen by the Administrative Director to the  
23 Council on Judicial Complaints.

24



1 G. The Administrator shall notify the members of the Board of  
2 Judicial Performance Evaluation of the number of completed  
3 performance evaluations ready for review and consideration by the  
4 Board five (5) days before the Board's regular meeting. The  
5 Administrator shall attend meetings of the Board concerning  
6 performance evaluations and business of the Office, keep records  
7 concerning performance evaluations, prepare reports required by  
8 statute, and perform other tasks as the Council shall direct.

9 SECTION 3. NEW LAW A new section of law to be codified  
10 in the Oklahoma Statutes as Section 1673 of Title 20, unless there  
11 is created a duplication in numbering, reads as follows:

12 A. The Office of Judicial Performance Evaluation shall:

13 1. Train members of the Board of Judicial Performance  
14 Evaluation as needed and requested to fulfill the duties established  
15 pursuant to Section 10 of this act;

16 2. Collect and disseminate data on judicial performance  
17 evaluations, including judicial performance surveys developed,  
18 collected, and distributed pursuant to paragraph 5 of subsection B  
19 of this section; and

20 3. Perform other tasks as the Board of Judicial Performance  
21 Evaluation or the Council on Judicial Complaints shall direct.

22 B. The Office of Judicial Performance Evaluation shall have the  
23 following powers and duties:

24

- 1        1. Review any available case management data and statistics  
2 related to individual justices and judges;
- 3        2. Review written judicial opinions and orders authorized by  
4 justices and judges;
- 5        3. Interview justices and judges under the Board of Judicial  
6 Performance Evaluation's oversight;
- 7        4. Accept information and documentation from interested persons  
8 as necessary;
- 9        5. Develop surveys to evaluate the performance of justices and  
10 judges which shall be completed by attorneys, jurors, represented  
11 and unrepresented litigants, law enforcement personnel, attorneys  
12 within the district attorneys' and public defenders' offices,  
13 employees of the court, court interpreters, employees of probation  
14 offices, and employees of local departments of social services;
- 15        6. Determine the validity of completed surveys developed  
16 pursuant to paragraph 5 of this subsection, report to the Council on  
17 the validity of the surveys, and prepare alternatives to surveys  
18 where sample populations are inadequate to produce valid results;
- 19        7. Prepare narratives for the Board of Judicial Performance  
20 Evaluation that reflect the performance of justices and judges;
- 21        8. Submit any information concerning or appearing to concern a  
22 complaint or violation of the Code of Judicial Conduct, or other  
23 law, by a judicial officer to the Administrative Director to the  
24 Council on Judicial Complaints;

1           9. Submit performance evaluations of justices and judges to the  
2 Board of Judicial Performance Evaluation for approval or rejection;  
3 and

4           10. Recommend, at the Office's discretion after it completes an  
5 evaluation of a justice or judge pursuant to Section 5 of this act,  
6 to the Board of Judicial Performance Evaluation that it develop an  
7 individual judicial improvement plan pursuant to Section 7 of this  
8 act.

9           SECTION 4.           NEW LAW           A new section of law to be codified  
10 in the Oklahoma Statutes as Section 1674 of Title 20, unless there  
11 is created a duplication in numbering, reads as follows:

12           The Office of Judicial Performance Evaluation shall evaluate  
13 each justice and judge in Oklahoma utilizing the powers and duties  
14 conferred in Section 3 of this act. The evaluations shall only  
15 include the following performance evaluation criteria:

16           1. Integrity including, but not limited to, whether the justice  
17 or judge:

- 18           a. avoids impropriety or the appearance of impropriety,
- 19           b. displays fairness and impartiality toward all
- 20           participants, and
- 21           c. avoids ex parte communications;

22           2. Legal knowledge including, but not limited to, whether the  
23 justice or judge:

24

- a. demonstrates, through well-reasoned opinions and courtroom conduct, an understanding of substantive law and relevant rules of procedure and evidence,
- b. demonstrates, through well-reasoned opinions and courtroom conduct, attentiveness to factual and legal issues before the court, and
- c. adheres to precedent or clearly explains the legal basis for departure from precedent and appropriately applies statutes or other sources of legal authority;

3. Communication skills including, but not limited to, whether the justice or judge:

- a. presents clearly written and understandable opinions, findings of fact, conclusions of law, and orders,
- b. presents clearly stated and understandable questions or statements during oral arguments or presentations, and, for trial judges, clearly explains all oral decisions, and
- c. clearly presents information to the jury, as necessary;

4. Judicial temperament including, but not limited to, whether the justice or judge:

- a. demonstrates courtesy toward attorneys, litigants, court staff, and others in the courtroom, and

1           b. maintains and requires order, punctuality, and  
2           appropriate decorum in the courtroom;

3           5. Administrative performance including, but not limited to,  
4 whether the justice or judge:

5           a. demonstrates preparation for oral arguments, trials,  
6           and hearings, as well as attentiveness to and  
7           appropriate control over judicial proceedings,

8           b. manages workload and court time effectively and  
9           efficiently,

10          c. issues opinions, findings of fact, conclusions of law,  
11          and orders in a timely manner and without unnecessary  
12          delay,

13          d. participates in a proportionate share of the court's  
14          workload, takes responsibility for more than his or  
15          her own caseload, and is willing to assist other  
16          justices or judges, and

17          e. understands and complies, as necessary, with  
18          directives of the Oklahoma Supreme Court, Oklahoma  
19          Court of Criminal Appeals, Oklahoma Court of Civil  
20          Appeals, the presiding judge of his or her  
21          administrative district, or the chief judge of the  
22          judicial district, as applicable; and

1           6. Service to the legal profession and the public by  
2 participating in service-oriented efforts designed to educate the  
3 public about the legal system and improve the legal system.

4           SECTION 5.           NEW LAW           A new section of law to be codified  
5 in the Oklahoma Statutes as Section 1675 of Title 20, unless there  
6 is created a duplication in numbering, reads as follows:

7           A. Within the first two (2) years of a justice's or judge's  
8 first appointment or election to the bench, the Office of Judicial  
9 Performance Evaluation shall conduct an initial evaluation of each  
10 justice and judge. The Office shall complete and communicate the  
11 initial evaluations, including any recommendations for improvement  
12 plans, to the Board of Judicial Performance Evaluation for approval  
13 or rejection. Once approved, the Office shall communicate the  
14 initial evaluation to the justice or judge in writing.

15           B. Within two (2) years of the approval of the initial  
16 evaluation of a justice or judge by the Board or within two (2)  
17 years of the effective date of this act, the Office shall conduct an  
18 interim evaluation of each justice and judge. The Office shall  
19 complete and communicate the interim evaluations, including any  
20 recommendations for improvement plans, to the Board of Judicial  
21 Performance Evaluation for approval or rejection. Once approved,  
22 the Office shall communicate the interim evaluation to the justice  
23 or judge in writing.

1 C. For judges not required to stand for reelection or retention  
2 election, the Office shall conduct additional interim evaluations of  
3 such judges within two (2) years following a general election. The  
4 Office shall complete and communicate the interim evaluations,  
5 including any recommendations for improvement plans, to the Board of  
6 Judicial Performance Evaluation for approval or rejection. Once  
7 approved, the Office shall communicate the interim evaluation to the  
8 judge in writing.

9 D. The Board shall grant each justice or judge who receives  
10 initial and interim evaluations the opportunity to meet with the  
11 Board at its next meeting or otherwise respond to the initial or  
12 interim evaluations no later than ten (10) days following the  
13 justice's or judge's receipt of the initial or interim evaluation.  
14 If a meeting is held or a response is made, the Board may revise the  
15 initial or interim evaluation as it sees fit.

16 E. Once the initial or interim performance evaluations are  
17 finalized, the Office shall share the performance evaluations as  
18 follows:

19 1. For special judges, with the Chief Justice of the Supreme  
20 Court, the Presiding Administrative Judge of the judicial district  
21 in which the special judge serves and any judge by administrative  
22 orders in the role of a direct supervisor of the special judge of  
23 the judicial district in which the special judge serves, and the  
24 Director of the Administrative Office of the Courts; and

1        2. For district and associate judges, with the Chief Justice of  
2 the Supreme Court and the Director of the Administrative Office of  
3 the Courts.

4        SECTION 6.        NEW LAW        A new section of law to be codified  
5 in the Oklahoma Statutes as Section 1676 of Title 20, unless there  
6 is created a duplication in numbering, reads as follows:

7        A. The Office of Judicial Performance Evaluation shall conduct  
8 an election-year evaluation for each justice or judge whose term is  
9 to expire and who must stand for reelection or retention election.

10       B. 1. The Office shall complete an election-year evaluation  
11 and related narrative to be approved by the Board of Judicial  
12 Performance Evaluation. Once approved, the election-year evaluation  
13 shall be communicated in writing to the justice or judge no later  
14 than forty-five (45) days prior to the last day available for the  
15 justice or judge to declare his or her intent to stand for  
16 reelection or retention election.

17       2. The narrative prepared for an election-year evaluation must  
18 include an assessment of the justice's or judge's strengths and  
19 weaknesses with respect to the judicial performance criteria  
20 provided for in Section 4 of this act, a discussion regarding any  
21 deficiency identified in an initial or interim evaluation prepared  
22 pursuant to Section 5 of this act, a review of any improvement plan  
23 developed pursuant to Section 7 of this act, and a statement of  
24 whether the Board concludes that any deficiency identified has been



1 satisfactorily addressed, or a statement from the Board that an  
2 improvement plan, if any, was satisfactorily followed by the justice  
3 or judge.

4 3. The Board shall grant each justice or judge who receives an  
5 election-year evaluation the opportunity to meet with the Board at  
6 its next meeting or otherwise respond to the evaluation no later  
7 than ten (10) days following his or her receipt of the evaluation.  
8 If the meeting is held or a response is made, the Board may revise  
9 the evaluation as it sees fit.

10 C. After the requirements of subsection B of this section are  
11 met, the Council shall make a recommendation regarding the  
12 performance of each justice or judge who declares his or her intent  
13 to stand for reelection or retention. The recommendations must be  
14 stated as "meets performance standard" or "does not meet performance  
15 standard". For a justice or judge to receive a designation of "does  
16 not meet performance standard", there must be a majority vote by the  
17 Council members that the particular justice or judge should receive  
18 such a recommendation.

19 D. Once the election-year evaluation is finalized, the Office  
20 shall share the performance evaluations for district and associate  
21 judges with the Chief Justice of the Supreme Court and the Director  
22 of the Administrative Office of the Courts.

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1           SECTION 7.           NEW LAW           A new section of law to be codified  
2 in the Oklahoma Statutes as Section 1677 of Title 20, unless there  
3 is created a duplication in numbering, reads as follows:

4           A.   1.   If the Office of Judicial Performance Evaluation  
5 recommends, pursuant to Section 5 of this act, that a justice or  
6 judge receive an improvement plan, the Board of Judicial Performance  
7 Evaluation shall determine whether an individual judicial  
8 improvement plan is appropriate.  If the Board determines an  
9 improvement plan is appropriate, the Office shall then develop an  
10 improvement plan for such justice or judge.  After the Board reviews  
11 and approves the improvement plan, the Office shall have the  
12 responsibility for implementing and overseeing the improvement plan.

13           2.   Once the justice or judge has completed the improvement  
14 plan, the Office shall convey the results of the improvement plan to  
15 the Board.  The Office shall maintain a copy of the improvement plan  
16 and the results in its files.

17           B.   If a justice or judge is required to complete an improvement  
18 plan pursuant to this section and he or she fails to satisfactorily  
19 complete the requirements of such improvement plan, the Board shall  
20 automatically issue a "does not meet performance standard"  
21 designation on his or her performance evaluation and shall advise  
22 the Council on Judicial Complaints of such designation in the form  
23 of a complaint.

24

1 C. Upon the completion of an improvement plan, the Office shall  
2 share the results of the improvement plan as follows:

3 1. For special judges, with the Chief Justice of the Supreme  
4 Court, the Presiding Administrative Judge of the judicial district  
5 in which the special judge serves and any judge by administrative  
6 orders in the role of a direct supervisor of the special judge of  
7 the judicial district in which the special judge serves, and the  
8 Director of the Administrative Office of the Courts; and

9 2. For district and associate judges, with the Chief Justice of  
10 the Supreme Court and the Director of the Administrative Office of  
11 the Courts.

12 SECTION 8. NEW LAW A new section of law to be codified  
13 in the Oklahoma Statutes as Section 1678 of Title 20, unless there  
14 is created a duplication in numbering, reads as follows:

15 A member of the Board of Judicial Performance Evaluation or an  
16 employee of the Office of Judicial Performance Evaluation shall  
17 disclose any professional or personal relationship with a justice or  
18 judge that may affect an unbiased evaluation of the justice or  
19 judge, including involvement with any litigation involving the  
20 justice or judge and the member or employee, the member's or  
21 employee's family, or the member's or employee's financial  
22 interests. The Board may require, by a vote, the recusal of one of  
23 its members or the Office's employee because of a relationship with  
24 a justice or judge.

1           SECTION 9.           NEW LAW           A new section of law to be codified  
2 in the Oklahoma Statutes as Section 1679 of Title 20, unless there  
3 is created a duplication in numbering, reads as follows:

4           A. 1. Except as specifically provided by law, all performance  
5 evaluations, personal information, oral or written information,  
6 content of any improvement plans, narratives, recommendations, and  
7 any matter discussed by the Board of Judicial Performance Evaluation  
8 concerning a performance evaluation or improvement plan is  
9 confidential.

10           2. All surveys must allow for the participant's name to remain  
11 confidential. Comments in surveys are confidential but may be  
12 summarized in aggregate for use in performance evaluation  
13 narratives.

14           B. Members of the Board of Judicial Performance Evaluation and  
15 employees of the Office of Judicial Performance Evaluation shall not  
16 publicly discuss the performance evaluation of a particular justice  
17 or judge.

18           SECTION 10.           NEW LAW           A new section of law to be codified  
19 in the Oklahoma Statutes as Section 1680 of Title 20, unless there  
20 is created a duplication in numbering, reads as follows:

21           A. The Board of Judicial Performance Evaluation shall promptly  
22 approve or reject judicial performance evaluations submitted by the  
23 Office of Judicial Performance Evaluation.

24

1 B. The Board of Judicial Performance Evaluation shall have the  
2 following powers and duties:

3 1. Promulgate rules concerning:

4 a. the performance evaluation of justices and judges by  
5 the Office of Judicial Performance Evaluation based on  
6 performance evaluation criteria set forth in Section 4  
7 of this act, and

8 b. the creation of a standards matrix or scorecard  
9 related to the performance evaluation criteria set  
10 forth in Section 4 of this act;

11 2. Review data, prepared narratives, and recommendations made  
12 by the Office of Judicial Performance Evaluation;

13 3. Approve or reject the performance evaluations of justices  
14 and judges submitted by the Office of Judicial Performance  
15 Evaluation;

16 4. Vote as to whether the justice or judge meets the  
17 performance standard based upon the member's review of all the  
18 information available to the Council and the Office's performance  
19 evaluation; and

20 5. Determine whether information submitted during the  
21 performance evaluation process shall be deemed a complaint.

22 SECTION 11. This act shall become effective November 1, 2023.

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24 59-1EX-50112 MKS 05/23/23

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